



**Texas Department of Criminal Justice**

**Agency Operating Budget 2012**

*as prepared for the*

**Texas Board of Criminal Justice**



**August 19, 2011**

# **Department of Criminal Justice Fiscal Year 2012 Operating Budget**

## **Overview**

The attached summary document contains the proposed Fiscal Year 2012 Operating Budget for the Texas Department of Criminal Justice (TDCJ). A key focus of the Governor and 82<sup>nd</sup> Texas Legislature was maintaining a balanced criminal justice system for the state as they faced statewide budgetary challenges.

## **Fiscal Year 2011 Budgeted & Estimated Expenditures**

TDCJ's FY 2011 Operating Budget was based on amounts appropriated initially by the 81<sup>st</sup> Legislature and includes the reductions directed by state leadership during the interim period. Some of the key FY 2010-11 state approved initiatives include: targeted salary increases for correctional and parole officers, unit staff, community supervision officers and staff providing direct care to probationers; funding for 64 Reentry Transitional Coordinators to assist offenders in reentry; and additional funding for the continued implementation of treatment diversion initiatives established by the 80<sup>th</sup> Legislature.

In January 2010 all state agencies were directed to submit a plan outlining a 5% reduction to the current FY 2010-11 biennial budget that would minimize the impact on direct state services. TDCJ's plan detailed the operational impact of a reduction to current agency operations totaling \$294.3 million and included a request for exemption of a substantial portion based on the anticipated operational impact. Upon review of the agency's submission and exemption request, the Legislative Budget Board (LBB) and Governor's Office agreed with the agency's exemption request and directed a biennial reduction of \$55 million (\$26.9 million from the FY 2011 Budget). This biennial reduction included: a managed hiring freeze that has been in place since February 2010, reductions in travel expenditures and administrative operating costs, utilization of one-time FY 2010 funding balances in commissary and industry operations, substantial reductions to the agency's already limited capital funding, unspent FY 2010 funding related to the phase-in of new treatment/diversion beds, and funding for the Marlin correctional medical facility.

In preparation for the 82<sup>nd</sup> legislative session, agencies were asked to plan for an additional savings measure in FY 2011 equal to 2.5 percent (\$74.7 million) in addition to the reduction previously approved by state leadership. In consultation with the Governor's Office and members of the Texas Legislature, a plan for reducing FY 2011 expenditures by \$42 million was approved which included further reductions in capital expenditures, funds made available through improved information technology practices, unexpended funds from aftercare treatment programs and SAFP/ISF utilization, offender food service menu modifications, a reduction-in-force of over 400 non-unit, non-parole officer positions, and the elimination of the Project RIO (Re-Integration of Offenders) program.

Understanding the operational challenges of these fiscal realities, we continue to monitor FY 2011 operating requirements and reduce costs where possible.

## **Highlights of the Proposed Fiscal Year 2012 Operating Budget**

TDCJ's Fiscal Year 2012 Operating Budget totaling \$3.06 billion, reflects the amounts appropriated and decisions made during the 82<sup>nd</sup> Legislature, as detailed below:

### **PROBATION**

- ❑ Funding for Basic Supervision was appropriated to fully account for Legislative Budget Board (LBB) offender population projections.
- ❑ Provides funding to maintain the FY 2010-11 approved pay raise for community supervision officers and direct care staff.
- ❑ Reduces funding for probation treatment/diversion programs, community corrections programs and Treatment Alternatives to Incarceration Program by \$6.5 million, or 3.7%, as compared to FY 2011.

### **TCOOMMI**

- ❑ The Texas Correctional Office on Offenders with Mental or Medical Impairments (TCOOMMI) adult offender mental health services and continuity of care is fully funded at 2010-11 levels and provides partial funding for juvenile offender mental health services. This will allow TCOOMMI to continue providing funds for the treatment of mentally ill offenders being supervised in the community.

### **INCARCERATION**

- ❑ Directs the agency to close the Central Unit in Sugarland (1,060 beds).
- ❑ Reduces funding for approximately 150 non-correctional support staff.
- ❑ Primary security and operational areas within the incarceration function of TDCJ (i.e., correctional salaries, food for offenders, fuel, etc.) are substantially funded at the 2010-11 levels.
- ❑ Provides funding to maintain the FY 2010-11 approved pay raise for correctional officers and unit staff.
- ❑ Maintains funding for contract correctional facilities at current operational levels.
- ❑ Based on LBB offender population projections, appropriated funding includes \$15 million for contracted temporary capacity in FY 2012-13.
- ❑ Reduces program funding nearly 45% for Academic/Vocational Training of offenders.
- ❑ Maintains funding for rehabilitation and reentry programs (e.g., chaplaincy, reentry transitional coordinators and the sex offender treatment program).
- ❑ Provides funding for substance abuse treatment programs to essentially maintain current operational levels.
- ❑ Eliminates funding for Project Re-Integration of Offenders (RIO) consistent with the budget reductions previously taken in FY 2011.

## **INCARCERATION *continued***

- ❑ Reduces program funding by about 5% for unit industrial operations.
- ❑ Correctional Managed Health Care funding for psychiatric care, unit care, hospital care, and pharmacy operations is \$75 million below FY 2010-11 appropriated levels.

## **REPAIR OF FACILITIES**

- ❑ \$50 million in bond authority is appropriated in FY 2012-13 for the continuation of major repair and rehabilitation projects throughout the infrastructure of the agency.

## **PAROLE**

- ❑ Parole Supervision is fully funded based upon the LBB offender population projections and the parole release processing function is fully funded at 2010-11 levels.
- ❑ Provides funding to maintain the FY 2010-11 approved pay raise for parole officers.
- ❑ Maintains funding for halfway houses and ISF beds at current operational requirements.

## **INDIRECT ADMINISTRATION**

- ❑ FY 2012 funding levels were reduced approximately 8% below original requested levels, consistent with the budget reductions previously taken in FY 2011 for agency administrative and support functions, to include central administration, correctional training, inspector general, victim services, and information technology.

TDCJ appreciates the hard work of the Governor and the Legislature during the 82<sup>nd</sup> Legislative Session, their commitment to public safety, and their recognition of the valuable service performed by the frontline employees of this agency. We share their commitment to public safety and will work tirelessly to achieve the goals established by state leadership.

Brad Livingston

**TEXAS DEPARTMENT OF CRIMINAL JUSTICE**  
*Agency Budget 2012*

	<b>Budgeted FY 2011</b>	<b>Estimated FY 2011</b>	<b>Budget FY 2012</b>
A. Goal: PROVIDE PRISON DIVERSIONS	\$ 286,024,332	\$ 286,024,332	\$ 277,236,527
B. Goal: SPECIAL NEEDS OFFENDERS	20,834,430	21,792,498	18,929,946
C. Goal: INCARCERATE FELONS	2,481,002,022	2,518,195,494	2,469,043,033
D. Goal: ENSURE ADEQUATE FACILITIES	69,327,257	41,494,393	46,531,214
E. Goal: BOARD OF PARDONS AND PAROLES	25,648,426	25,970,005	25,398,010
F. Goal: OPERATE PAROLE SYSTEM	159,034,914	158,905,686	155,561,513
G. Goal: INDIRECT ADMINISTRATION	77,325,650	74,217,496	73,223,089
<b>GRAND TOTAL</b>	<b>3,119,197,031</b>	<b>3,126,599,904</b>	<b>3,065,923,332</b>
<i>(Less) Construction Subtotal</i>	62,438,782	34,605,918	37,832,864
<b>TOTAL OPERATING BUDGET</b>	<b>\$ 3,056,758,249</b>	<b>\$ 3,091,993,986</b>	<b>\$ 3,028,090,468</b>

# Texas Department of Criminal Justice

## Agency Budget 2012

GOALS		BUDGETED FY 2011	ESTIMATED FY 2011	BUDGET FY 2012
<i>Strategies</i>				
	Program Descriptions			
<b>A. PROVIDE PRISON DIVERSIONS</b>				
<b>A.1.1.</b>	<i>Basic Supervision</i>	112,680,413	112,680,413	110,355,121
<b>A.1.2.</b>	<i>Diversion Programs</i>	122,968,920	122,968,920	120,302,857
<b>A.1.3.</b>	<i>Community Corrections</i>	38,770,088	38,770,088	35,449,203
<b>A.1.4.</b>	<i>Treatment Alternatives to Incarceration</i>	11,604,911	11,604,911	11,129,346
<b>B. SPECIAL NEEDS OFFENDERS</b>				
<b>B.1.1.</b>	<i>Special Needs Projects</i>	20,834,430	21,792,498	18,929,946
<b>C. INCARCERATE FELONS</b>				
<b>C.1.1.</b>	<i>Correctional Security Operations</i>	1,051,518,188	1,061,177,139	1,061,814,681
	Correctional Security Operations	1,034,894,824	1,043,016,526	1,045,089,290
	Workers Compensation & Unemployment	16,623,364	18,160,613	16,725,391
<b>C.1.2.</b>	<i>Correctional Support Operations</i>	80,952,203	80,779,621	83,429,981
	Classification & Records	24,513,924	23,452,986	23,056,476
	Correctional Unit Support	56,438,279	57,326,635	60,373,505
<b>C.1.3.</b>	<i>Offender Services</i>	12,935,554	13,727,604	13,091,729
	Counsel Substitute/Access to Courts	5,003,719	4,996,596	4,929,140
	Release Payments for Adult Offenders	4,187,797	4,761,343	4,279,867
	State Counsel for Offenders	3,055,716	3,294,031	3,217,332
	Interstate Compact	688,322	675,634	665,390
<b>C.1.4.</b>	<i>Institutional Goods</i>	158,843,698	158,757,859	158,901,669
	Food Services for Offenders	114,417,973	114,831,902	113,707,782
	Unit Necessities & Laundry	44,425,725	43,925,957	45,193,887
<b>C.1.5.</b>	<i>Institutional Services</i>	164,150,904	171,288,143	173,584,637
	Agriculture Operations	45,925,594	49,610,460	45,659,286
	Commissary Operations	85,954,303	86,634,573	97,311,410
	Freight Transportation-Warehouse Operations	32,271,007	35,043,110	30,613,941
<b>C.1.6.</b>	<i>Institutional Operations &amp; Maintenance</i>	199,030,298	190,593,789	194,013,201
	Institutional Operations & Maintenance	75,547,504	73,282,077	72,968,374
	Utilities	123,482,794	117,311,712	121,044,827
<b>C.1.7.</b>	<i>Unit and Psychiatric Care</i>	238,935,987	276,238,092	242,353,900
<b>C.1.8.</b>	<i>Hospital and Clinical Care</i>	171,325,804	188,552,571	135,308,807
<b>C.1.9.</b>	<i>Managed Health Care - Pharmacy</i>	53,197,671	55,668,799	51,500,000
<b>C.1.10.</b>	<i>Health Services</i>	4,795,018	4,859,729	4,588,266
<b>C.1.11.</b>	<i>Contracted/Temporary Capacity</i>	-	-	15,000,000
<b>C.1.12.</b>	<i>Contract Prisons/Private State Jails</i>	118,999,800	117,659,654	120,434,291
<b>C.1.13.</b>	<i>Residential Pre-Parole Facilities</i>	33,852,327	33,128,923	36,102,192
	Pre-Parole Transfer Facilities	28,448,502	27,892,876	30,549,972
	Parole Work Facility Programs	5,403,825	5,236,047	5,552,220
<b>C.2.1.</b>	<i>Texas Correctional Industries</i>	65,853,807	70,385,243	66,206,252
<b>C.2.2.</b>	<i>Academic/Vocational Training</i>	2,332,714	2,396,073	1,363,883
<b>C.2.3.</b>	<i>Project RIO</i>	4,809,423	2,916,481	-

# Texas Department of Criminal Justice

## Agency Budget 2012

<b>GOALS</b>		<b>BUDGETED FY 2011</b>	<b>ESTIMATED FY 2011</b>	<b>BUDGET FY 2012</b>
<i>Strategies</i>	Program Descriptions			
<b>C.2.4.</b>	<b><i>Treatment Services</i></b>	<b>19,125,229</b>	<b>20,459,746</b>	<b>18,987,142</b>
	Classification Case Managers	8,177,101	8,985,731	8,047,895
	Sex Offender Treatment Program	2,407,135	2,414,181	2,345,530
	Parole Special Needs	1,349,215	1,771,684	1,347,588
	Chaplaincy	4,766,586	4,862,257	4,822,841
	Reentry Transitional Coordinator	2,425,192	2,425,893	2,423,288
<b>C.2.5.</b>	<b><i>Substance Abuse Felony Punishment</i></b>	<b>62,081,210</b>	<b>40,773,932</b>	<b>57,418,787</b>
<b>C.2.6.</b>	<b><i>In-Prison Substance Abuse Treatment &amp; Coordination</i></b>	<b>38,262,187</b>	<b>28,832,096</b>	<b>34,943,615</b>
<b>D. ENSURE ADEQUATE FACILITIES</b>				
<b>D.1.1.</b>	<b><i>Facilities Construction</i></b>	<b>62,438,782</b>	<b>34,605,918</b>	<b>37,832,864</b>
<b>D.1.2.</b>	<b><i>Lease-Purchase of Facilities</i></b>	<b>6,888,475</b>	<b>6,888,475</b>	<b>8,698,350</b>
<b>E. BOARD OF PARDONS AND PAROLES</b>				
<b>E.1.1.</b>	<b><i>Board of Pardons and Paroles</i></b>	<b>18,582,855</b>	<b>18,743,897</b>	<b>18,281,852</b>
<b>E.1.2.</b>	<b><i>Revocation Processing</i></b>	<b>7,065,571</b>	<b>7,226,108</b>	<b>7,116,158</b>
<b>F. OPERATE PAROLE SYSTEM</b>				
<b>F.1.1.</b>	<b><i>Parole Release Processing</i></b>	<b>5,897,816</b>	<b>6,211,658</b>	<b>6,191,160</b>
<b>F.2.1.</b>	<b><i>Parole Supervision</i></b>	<b>96,142,586</b>	<b>97,589,062</b>	<b>99,949,870</b>
<b>F.2.2.</b>	<b><i>Halfway House Facilities</i></b>	<b>19,608,995</b>	<b>21,256,847</b>	<b>23,562,763</b>
<b>F.2.3.</b>	<b><i>Intermediate Sanction Facilities</i></b>	<b>37,385,517</b>	<b>33,848,119</b>	<b>25,857,720</b>
<b>G. INDIRECT ADMINISTRATION</b>				
<b>G.1.1.</b>	<b><i>Central Administration</i></b>	<b>28,533,384</b>	<b>29,263,634</b>	<b>27,095,647</b>
<b>G.1.2.</b>	<b><i>Correctional Training</i></b>	<b>5,409,186</b>	<b>5,211,963</b>	<b>5,239,742</b>
<b>G.1.3.</b>	<b><i>Inspector General</i></b>	<b>10,141,158</b>	<b>10,711,633</b>	<b>9,806,684</b>
<b>G.1.4.</b>	<b><i>Victim Services</i></b>	<b>1,902,390</b>	<b>1,815,735</b>	<b>1,590,100</b>
<b>G.1.5.</b>	<b><i>Information Resources</i></b>	<b>31,339,532</b>	<b>27,214,531</b>	<b>29,490,916</b>
<b>GRAND TOTAL</b>		<b>\$3,119,197,031</b>	<b>\$3,126,599,904</b>	<b>\$3,065,923,332</b>
(Less) Construction Subtotal		62,438,782	34,605,918	37,832,864
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**TEXAS DEPARTMENT OF CRIMINAL JUSTICE**  
*Method of Finance*

	Budgeted FY 2011	Estimated FY 2011	Budget FY 2012
<b>GENERAL REVENUE:</b>			
General Revenue Fund	\$ 2,880,621,571	\$ 2,903,759,940	\$ 2,837,485,612
Education and Recreation Program Receipts	85,954,303	91,117,662	97,311,410
Texas Correctional Industries Receipts	6,327,000	5,592,256	4,998,079
<b>GENERAL REVENUE DEDICATED:</b>			
Compensation to Victims of Crime Acct. 469	1,576,175	1,489,520	-
Private Sector Prison Industry Expansion Acct. 5060	500,630	435,047	292,949
Operators and Chauffeurs License Acct. 099	250,000	459,601	225,000
<b>OTHER FUNDS:</b>			
Texas Correctional Industries - Interagency Contracts	40,252,928	44,964,691	45,524,197
Federal Funds	-	2,149,208	-
Federal Funds for Incarcerated Aliens	18,601,739	16,049,239	18,246,048
American Recovery and Reinvestment Act	3,225,161	5,274,119	-
Appropriated Receipts	11,312,792	13,362,888	23,828,673
Bond Proceeds-General Obligation Bonds	62,438,782	34,605,918	37,832,864
Interagency Contracts	8,135,950	7,339,815	178,500
<b>GRAND TOTAL</b>	<b>\$ 3,119,197,031</b>	<b>\$ 3,126,599,904</b>	<b>\$ 3,065,923,332</b>
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