

# **Texas Department of Criminal Justice**

## **Agency Operating Budget 2010**

*as prepared for the*

### **Texas Board of Criminal Justice**



**August 2009**

# **Department of Criminal Justice Fiscal Year 2010 Operating Budget**

## **Overview**

The attached summary document contains the proposed Fiscal Year 2010 Operating Budget for the Texas Department of Criminal Justice (TDCJ). A key focus of the 81st Texas Legislature was the funding for the criminal justice system, as outlined below. In response to one of the agency's primary initiatives, the Legislature directed additional appropriations to provide targeted salary increases for correctional and parole officers, unit staff, OIG investigators, community supervision officers and staff providing direct care to probationers.

## **Fiscal Year 2009 Budgeted & Estimated Expenditures**

TDCJ's Fiscal Year 2009 Operating Budget reflects the amounts appropriated during the 80th Regular Legislative Session and includes approximately \$26.0 million provided to the agency by the Legislature for the state employee 2% pay raise.

The significant fiscal impact resulting from electricity, fuel, and natural gas rates; increased medical costs; a need for contracted temporary capacity; increases in overtime and hazardous duty pay; and approved correctional officer salary adjustments and recruitment bonuses necessitated the use of a supplemental appropriation to complete the remainder of fiscal year 2009. Passed by the 81<sup>st</sup> Legislature, House Bill 4586 provides \$164.2 million to TDCJ. In addition, \$48.1 million is provided to Correctional Managed Health Care to provide additional funding requirements for the delivery of medical services. HB 4586 also appropriated \$10 million for correctional security equipment and \$2.4 million for the payment of a one-time retention bonus of \$800 to state employees not otherwise receiving a targeted salary increase in FY 2010-11.

Understanding the continuing challenges of these fiscal realities, we continue to monitor fiscal year 2009 expenditures and reduce costs where possible. Any funds remaining from appropriations provided by HB 4586 at the close of FY 2009 will be carried into fiscal year 2010 to provide for the same purposes.

## **Highlights of the Proposed Fiscal Year 2010 Operating Budget**

### **PROBATION:**

- ❑ Funding for Basic Supervision was appropriated to fully account for the recent Legislative Budget Board (LBB) offender population projections and to provide an additional \$4.4 million for a 3.5% salary increase in FY 2010. These employees will receive an additional 3.5% pay increase in FY 2011 for Community Supervision Officers and direct care staff. A specific appropriation of \$2.0 million was provided for one-time

## **PROBATION (*cont'd*):**

start-up cost for the Serving for Success Diversion Program with the Houston Food Bank to provide job training for offenders and community services by offender volunteers.

## **TCOOMMI:**

- ❑ The Texas Correctional Office on Offenders with Mental or Medical Impairments (TCOOMMI) is fully funded at 2008-09 levels. This will allow TCOOMMI to continue providing funds for the treatment of mentally ill offenders being supervised in the community.

## **INCARCERATION:**

- ❑ Primary security and operational areas within the incarceration function of TDCJ (i.e., correctional salaries, food for offenders, fuel, etc.) are substantially funded at the 2008-09 levels. The 2010-11 budget includes funding for, on average, a 3.5% salary increase in FY 2010 and an additional 3.5% in FY 2011 for correctional officers, ranking officers, wardens and unit assigned support staff. By the end of the biennium, the starting salary of an entry-level Correctional Officer will increase from \$26,016 to \$27,829, and a Correctional Officer V will increase from \$34,624 to \$37,037.
- ❑ Continued funding of \$5.0 million annually was provided to the agency for the replacement of agency vehicles, primarily those vehicles utilized for offender and freight transportation throughout the state.
- ❑ The Texas adult incarceration population is projected to decline slightly in FY 2010-11 due substantially to the impact of diversion and treatment initiatives funded by the 80<sup>th</sup> Legislature. Based on the January 2009 LBB offender population projections, TDCJ received no appropriation for contracted temporary capacity in FY 2010-11.

### ***TREATMENT PROGRAMS:***

- ❑ Treatment and rehabilitation programs, such as substance abuse, chaplaincy, sex offender treatment, and classification case managers are fully funded at the 2008-09 levels to include an additional funding for the continued implementation of SAFP/ISF diversion initiatives funded in the 80<sup>th</sup> Legislature.
- ❑ The FY 2010 Operating Budget also includes funding for 64 Re-entry Transitional Coordinators to assist offenders in mapping out their transition, gathering critical identification documents, identifying residential and employment services, and addressing other needs that aid in a successful reentry.

### ***CORRECTIONAL MANAGED HEALTH CARE:***

- ❑ The 2010-11 appropriation amounts for Correctional Managed Health Care are approximately \$93.0 million above the 2008-09 base amounts and include funding to

### ***CORRECTIONAL MANAGED HEALTH CARE (cont'd):***

reflect current costs for health care delivery, market adjustments to retain staff, increased hospital/specialty costs and capital equipment.

### **REPAIR OF FACILITIES:**

- ❑ \$70 million in bond authority was appropriated to TDCJ for the continuation of major repair and rehabilitation projects.
- ❑ An additional \$10.0 million was appropriated to make necessary renovations and convert the Marlin Veterans Affairs Hospital to a medical correctional facility.

### **PAROLE:**

- ❑ Parole Division operations are fully funded based on the recent LBB offender population projections.
- ❑ The 2010-11 budget includes funding for a 3.5% salary increase in FY 2010 and an additional 3.5% in FY 2011 for parole officers.

### **INDIRECT ADMINISTRATION:**

- ❑ The 2010-11 General Appropriations Act provides funding at comparable 2008-09 levels for most indirect administration functions (Information Technology, Office of Inspector General, Victim Services, Correctional Training, and all central administration staff).
- ❑ The FY 2010 Operating Budget also includes an appropriation to add 30 positions to the Office of Inspector General to effectively monitor the new offender telephone system. A biennial appropriation of \$500,000 was provided related to border security operations. Ten new positions will staff the fusion center and coordinate other gang intelligence activities within TDCJ.
- ❑ Continued funding of \$1.5 million was provided to the agency for the replacement of personal computers utilized on correctional facilities and parole offices throughout the state.
- ❑ The FY 2010 Operating Budget includes the funding required for the biennialization of data center consolidation services.

TDCJ appreciates the hard work of the Governor and the Legislature during the 81<sup>st</sup> Legislative Session, their commitment to public safety, and their recognition of the valuable service performed by the frontline employees of this agency. Although we will face several fiscal challenges during the upcoming year, we share this commitment and will work tirelessly to achieve the goals established by state leadership.

Brad Livingston  
Executive Director

**TEXAS DEPARTMENT OF CRIMINAL JUSTICE**  
*Agency Budget 2010*

	<b>Budgeted FY 2009</b>	<b>Estimated FY 2009</b>	<b>Budget FY 2010</b>
A. Goal: PROVIDE PRISON DIVERSIONS	\$ 269,785,323	\$ 269,785,323	\$ 280,412,879
B. Goal: SPECIAL NEEDS OFFENDERS	21,273,265	22,729,933	20,444,499
C. Goal: INCARCERATE FELONS	2,289,141,562	2,515,150,963	2,445,911,031
D. Goal: ENSURE ADEQUATE FACILITIES	66,474,431	57,438,860	57,987,350
F. Goal: OPERATE PAROLE SYSTEM	149,729,084	140,437,139	149,530,590
G. Goal: INDIRECT ADMINISTRATION	64,631,224	81,997,794	80,121,719
<b>GRAND TOTAL</b>	<b>\$ 2,861,034,889</b>	<b>\$ 3,087,540,012</b>	<b>\$ 3,034,408,068</b>
<i>(Less) Construction Subtotal</i>	55,075,118	46,039,547	45,000,000
<b>TOTAL OPERATING BUDGET</b>	<b>\$ 2,805,959,771</b>	<b>\$ 3,041,500,465</b>	<b>\$ 2,989,408,068</b>

Note: Goal E, Board of Pardons and Paroles (BPP), is excluded from the TDCJ FY 2010 Operating Budget, consistent with SB 909, 80<sup>th</sup> Legislature. Additionally, the 81<sup>st</sup> Legislature transferred the Institutional Parole function from the Parole Division to BPP. Revisions were made to the 2009 amounts to correspond to this change.

# Texas Department of Criminal Justice

## Agency Budget 2010

GOALS			
<i>Strategies</i>		<b>BUDGETED</b>	<b>ESTIMATED</b>
Program Descriptions		<b>FY 2009</b>	<b>FY 2009</b>
			<b>BUDGET</b>
			<b>FY 2010</b>
<b>A. PROVIDE PRISON DIVERSIONS</b>			
<b>A.1.1.</b>	<b><i>Basic Supervision</i></b>	<b>107,326,403</b>	<b>107,326,403</b>
<b>A.1.2.</b>	<b><i>Diversion Programs</i></b>	<b>112,083,921</b>	<b>112,083,921</b>
<b>A.1.3.</b>	<b><i>Community Corrections</i></b>	<b>38,770,088</b>	<b>38,770,088</b>
<b>A.1.4.</b>	<b><i>Treatment Alternatives to Incarceration</i></b>	<b>11,604,911</b>	<b>11,604,911</b>
<b>B. SPECIAL NEEDS OFFENDERS</b>			
<b>B.1.1.</b>	<b><i>Special Needs Projects</i></b>	<b>21,273,265</b>	<b>22,729,933</b>
<b>C. INCARCERATE FELONS</b>			
<b>C.1.1.</b>	<b><i>Correctional Security Operations</i></b>	<b>954,011,034</b>	<b>1,036,178,231</b>
	Correctional Security Operations	937,430,966	1,019,175,788
	Workers Compensation & Unemployment	16,580,068	17,002,443
<b>C.1.2.</b>	<b><i>Correctional Support Operations</i></b>	<b>78,807,091</b>	<b>92,617,739</b>
	Correctional Unit Support	54,649,592	68,369,360
	Classification & Records	24,157,499	24,248,379
<b>C.1.3.</b>	<b><i>Offender Services</i></b>	<b>12,488,499</b>	<b>13,686,308</b>
	Counsel Substitute/Access to Courts	4,847,286	4,944,607
	Release Payments for Adult Offenders	4,310,821	4,498,458
	State Counsel for Offenders	2,664,086	3,470,425
	Interstate Compact	666,306	772,818
<b>C.1.4.</b>	<b><i>Institutional Goods</i></b>	<b>145,244,167</b>	<b>166,603,206</b>
	Food Services for Offenders	103,752,359	122,196,208
	Unit Necessities & Laundry	41,491,808	44,406,998
<b>C.1.5.</b>	<b><i>Institutional Services</i></b>	<b>168,355,204</b>	<b>173,172,404</b>
	Agriculture Operations	43,406,159	48,500,818
	Commissary Operations	90,494,965	87,262,399
	Freight Transportation-Warehouse Operations	34,454,080	37,409,187
<b>C.1.6.</b>	<b><i>Institutional Operations &amp; Maintenance</i></b>	<b>157,219,785</b>	<b>216,284,683</b>
	Institutional Operations & Maintenance	76,041,758	76,412,323
	Utilities	81,178,027	139,872,360
<b>C.1.7.</b>	<b><i>Correctional Managed Psychiatric Care</i></b>	<b>47,938,575</b>	<b>44,610,189</b>
<b>C.1.8.</b>	<b><i>Correctional Managed Health Care</i></b>	<b>389,967,052</b>	<b>436,587,970</b>
<b>C.1.9.</b>	<b><i>Health Services</i></b>	<b>3,783,033</b>	<b>4,784,144</b>
<b>C.1.10.</b>	<b><i>Contracted/Temporary Capacity</i></b>		<b>28,307,883</b>
<b>C.1.11.</b>	<b><i>Contract Prisons/Private State Jails</i></b>	<b>113,527,315</b>	<b>112,524,440</b>
<b>C.1.12.</b>	<b><i>Residential Pre-Parole Facilities</i></b>	<b>31,445,704</b>	<b>30,835,410</b>
	Pre-Parole Transfer Facilities	26,747,609	25,893,177
	Parole Work Facility Programs	4,698,095	4,942,233
<b>C.2.1.</b>	<b><i>Texas Correctional Industries</i></b>	<b>67,210,976</b>	<b>72,745,547</b>
<b>C.2.2.</b>	<b><i>Academic/Vocational Training</i></b>	<b>2,332,714</b>	<b>2,587,877</b>
	Academic Programs	1,365,127	1,620,290
	Vocational Programs	967,587	967,587
<b>C.2.3.</b>	<b><i>Project RIO</i></b>	<b>3,643,078</b>	<b>3,645,478</b>

# Texas Department of Criminal Justice

## Agency Budget 2010

GOALS	BUDGETED FY 2009	ESTIMATED FY 2009	BUDGET FY 2010
<b>Strategies</b>			
Program Descriptions			
<b>C.2.4. Treatment Services</b>	<b>16,246,309</b>	<b>17,162,686</b>	<b>18,799,677</b>
Classification Case Managers	8,169,752	8,344,465	8,065,016
Sex Offender Treatment Program	2,269,698	2,809,615	2,321,816
Parole Special Needs	1,185,060	1,347,322	1,192,014
Chaplaincy	4,621,799	4,661,284	4,637,639
Reentry Transitional Coordinator			2,583,192
<b>C.2.5. Substance Abuse Treatment</b>	<b>96,921,026</b>	<b>62,816,768</b>	<b>94,461,133</b>
<b>D. ENSURE ADEQUATE FACILITIES</b>			
<b>D.1.1. Facilities Construction</b>	<b>55,075,118</b>	<b>46,039,547</b>	<b>45,000,000</b>
<b>D.1.2. Lease-Purchase of Facilities</b>	<b>11,399,313</b>	<b>11,399,313</b>	<b>12,987,350</b>
*			
<b>F. OPERATE PAROLE SYSTEM</b>			
<b>F.1.1. Parole Release Processing</b>	<b>3,256,466</b>	<b>3,937,793</b>	<b>3,450,240</b>
<b>F.2.1. Parole Supervision</b>	<b>91,649,417</b>	<b>98,638,111</b>	<b>95,392,307</b>
<b>F.2.2. Halfway House Facilities</b>	<b>17,451,216</b>	<b>14,935,653</b>	<b>19,205,670</b>
<b>F.2.3. Intermediate Sanction Facilities</b>	<b>37,371,985</b>	<b>22,925,582</b>	<b>31,482,373</b>
<b>G. INDIRECT ADMINISTRATION</b>			
<b>G.1.1. Central Administration</b>	<b>27,622,692</b>	<b>33,073,885</b>	<b>28,932,186</b>
Administration & Support	21,323,177	26,813,058	22,686,949
Correctional Institutions Administration	275,552	280,290	271,764
Parole Administration & Training	1,332,298	1,368,482	1,334,273
Rehabilitation & Reentry Programs Administration	1,345,342	1,261,169	1,314,218
Community Justice Assistance Division	3,346,323	3,350,886	3,324,982
<b>G.1.2. Correctional Training</b>	<b>4,206,107</b>	<b>5,379,505</b>	<b>5,480,176</b>
<b>G.1.3. Inspector General</b>	<b>8,111,182</b>	<b>8,522,649</b>	<b>10,088,736</b>
<b>G.1.4. Victim Services</b>	<b>2,053,287</b>	<b>2,082,087</b>	<b>2,053,287</b>
<b>G.1.5. Information Resources</b>	<b>22,637,956</b>	<b>32,939,668</b>	<b>33,567,334</b>
<b>GRAND TOTAL</b>	<b>\$2,861,034,889</b>	<b>\$3,087,540,012</b>	<b>\$3,034,408,068</b>
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**TEXAS DEPARTMENT OF CRIMINAL JUSTICE**  
*Method of Finance*

	<b>Budgeted FY 2009</b>	<b>Estimated FY 2009</b>	<b>Budget FY 2010</b>
<b>GENERAL REVENUE:</b>			
General Revenue Fund	\$ 2,617,286,106	\$ 2,844,905,613	\$ 2,791,529,972
Education and Recreation Program Receipts	90,494,965	90,460,681	86,454,303
Texas Correctional Industries Receipts	8,849,000	8,623,576	8,947,000
<b>GENERAL REVENUE DEDICATED:</b>			
Compensation to Victims of Crime Acct. 469	1,576,175	1,604,975	1,576,175
Private Sector Prison Industry Expansion Acct. 5060	2,000,000	1,191,638	1,500,630
Operators and Chauffeurs License Acct. 099			250,000
<b>OTHER FUNDS:</b>			
Texas Correctional Industries - Interagency Contracts	38,393,939	44,899,093	40,252,930
Federal Funds	421,138	1,526,293	-
Federal Funds for Incarcerated Aliens	17,854,652	18,042,533	18,601,740
Appropriated Receipts	10,950,424	12,121,091	31,112,148
Bond Proceeds-General Obligation Bonds	65,325,320	56,281,349	45,000,000
Interagency Contracts	7,883,170	7,883,170	9,183,170
<b>GRAND TOTAL</b>	<b>\$ 2,861,034,889</b>	<b>\$ 3,087,540,012</b>	<b>\$ 3,034,408,068</b>
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